

July 24 / Administration of William J. Clinton, 1997

Statement on Proposed Immigration Reform Transition Legislation

July 24, 1997

I am pleased to transmit to the Congress today the “Immigration Reform Transition Act of 1997.” This proposal reflects my commitment to balance firm controls against illegal immigration with common sense and compassion. It would provide a needed transition for individuals who apply for a form of immigration relief called suspension of deportation and who had immigration cases pending before the 1996 immigration law took effect. It would prevent the inherent unfairness of applying new rules to old cases.

This legislation also addresses the special circumstances of Central Americans who came to our country because of civil war and upheaval. Today, the remarkable progress in that region means that many of those people can return home. But as I assured the leaders of Central America when I visited the region in May, we want that to occur in a manner that avoids destabilizing the nations and economies of Central America or imposing undue hardships on families. We also want to make sure that people who sought refuge in our country and who have contributed greatly to their local communities

here in the United States are treated with fairness and dignity. To meet that commitment, this proposal ensures that certain groups of Central Americans whose cases were pending before the new immigration law took effect would be eligible to apply for suspension of deportation under the prior rules.

I am determined to do all I can to preserve our Nation’s tradition of generous legal immigration. But just as we are a nation of immigrants, we also are a nation of laws. To uphold the tradition of generous legal immigration and to do right by legal immigrants, we need to continue working to stop illegal immigration. The bill I am submitting today in no way diminishes the important enforcement objectives of the 1996 immigration bill, nor is it an amnesty or waiver program. Rather, it eases the transition to the new law for individuals who have put down deep roots in the United States, and it advances our Nation’s strategic interest in promoting peace, prosperity, and stability in Central America.

Message to the Congress Transmitting Proposed Immigration Reform Transition Legislation

July 24, 1997

To the Congress of the United States:

I am pleased to submit for your immediate consideration and enactment the “Immigration Reform Transition Act of 1997,” which is accompanied by a section-by-section analysis. This legislative proposal is designed to ensure that the complete transition to the new “cancellation of removal” (formerly “suspension of deportation”) provisions of the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 (IIRIRA; Public Law 104–208) can be accomplished in a fair and equitable manner consistent with our law enforcement needs and foreign policy interests.

This legislative proposal would aid the transition to IIRIRA’s new cancellation of removal rules and prevent the unfairness of applying

those rules to cases pending before April 1, 1997, the effective date of the new rules. It would also recognize the special circumstances of certain Central Americans who entered the United States in the 1980s in response to civil war and political persecution. The Nicaraguan Review Program, under successive Administrations from 1985 to 1995, protected roughly 40,000 Nicaraguans from deportation while their cases were under review. During this time the *American Baptist Churches v. Thornburgh* (ABC) litigation resulted in a 1990 court settlement, which protected roughly 190,000 Salvadorans and 50,000 Guatemalans. Other Central Americans have been unable to obtain a decision